2018 WTTC
WisDOT Inter-Tribal Task Force
History, Model & Accomplishments

Stacey Schreiber, WisDOT ITTF Chairwoman
Stockbridge-Munsee Community
Band of Mohican Indians
11 federally recognized Tribal Governments in Wisconsin

Bad River Band of Lake Superior Chippewa Indians
Forest County Potawatomi Community
Ho-Chunk Nation
Oneida Nation
Red Cliff Band of Lake Superior Chippewa Indians
Sokaogon Chippewa Community
Lac Courte Oreilles Band of Lake Superior Chippewa Indians
Lac Du Flambeau Band of Lake Superior Chippewa Indians
Menominee Indian Tribe of Wisconsin
St. Croix Band of Lake Superior Chippewa Indians
Stockbridge-Munsee Community
EXECUTIVE ORDER # 39

Relating to an Affirmation of the Government-to-Government Relationship Between the State of Wisconsin and Indian Tribal Governments Located Within the State of Wisconsin

WHEREAS, the State of Wisconsin has a unique legal relationship with Indian Tribes, as affirmed and set forth in state and federal law; and

WHEREAS, within Wisconsin there are 11 federally recognized Tribes with elected or appointed Tribal governments; and

WHEREAS, the State of Wisconsin, a sovereign state within the United States, recognizes the unique status of Indian Tribes and their right to existence, self-government, and self-determination; and

WHEREAS, state regulations and other policy statements or actions have an impact on Indian Tribes; and

WHEREAS, State and Tribal governments play key roles in serving all of the citizens of the State of Wisconsin and collaboration between Tribes and State agencies will ensure that services are efficiently provided to all citizens, minimize service overlap, preserve natural resources and encourage sustainable economic development;
1. Direct cabinet agencies to recognize the unique legal relationship between the State of Wisconsin and Indian Tribes, respect fundamental principles that establish and maintain this relationship and accord Tribal governments the same respect accorded other governments;

2. Direct cabinet agencies to recognize the unique government-to-government relationship between the State of Wisconsin and Indian Tribes when formulating and implementing polices or programs that directly affect Indian Tribes and their members, and whenever feasible and appropriate, consult the governments of the affected Tribe or Tribes regarding state action or proposed action that is anticipated to directly affect an Indian Tribe or its members;

3. In instances where the State of Wisconsin assumes control over formerly federal programs that directly affect Indian Tribes or their members, direct cabinet agencies, when feasible and appropriate, to consider Tribal needs and endeavor to ensure that Tribal interests are taken into account by the cabinet agency administering the formerly federal program; and

4. Direct cabinet agencies to work cooperatively to accomplish the goals of this order;
Partnership Agreement

In May of 2005, WisDOT entered into a Partnership Agreement with the 11 federally recognized Tribal Governments in Wisconsin and the Wisconsin Division of the Federal Highway Administration (FHWA) to promote communication and cooperation between the agencies and Tribes on transportation issues. The WisDOT ITTF was established within this agreement.

The agreement was updated and executed in October of 2010 to reaffirm the partnership and include core emphasis areas; partnership, transportation safety, economic development, building capacity of Tribally run businesses, Native American labor development, training and cultural resources.

Revisions to the Partnership Agreement started in 2017. WisDOT ITTF, Wisconsin Tribes, FHWA, BIA and WisDOT have approved the final document, and a signing ceremony is forthcoming.
Statewide tribal liaisons

- Statewide tribal liaisons serve as statewide point of contact for regional tribal liaisons and statewide tribal issues, programs, policies and initiatives.

Regional tribal liaisons

- Regional tribal liaisons serve as first point of contact for tribes in their respective region.
Budget

Allocated $250,000 for the administration, coordination and implementation of the WisDOT Inter-Tribal Task Force (ITTF) and the work plan.

Allocated $190,000 for the administration, coordination and implementation of the Tribal Labor Advisory Committee.

Allocated $115,000 for the administration, coordination and implementation of the Tribal Historic Preservation Office (THPO).
ITTF Workplan/Goals:

- Conduct bi-monthly meetings at various Tribal sites around the State of Wisconsin.
- Encourage Tribal participation in transportation-related data collection efforts.
- Identify and support “best practices” when working with Tribal entities.
- Facilitate communication between the Tribes and the WisDOT.
Work Teams:
Safety and Signage
Real Estate and Jurisdiction
Transit
Labor and Business
WTTC
Shared Resources
• Statewide Tribal Transportation Safety Plan - Oneida Engineering Solutions (OES; formerly OTIE), is working with Wisconsin Tribes to create a Statewide Tribal Transportation Safety Plan. OES met with all 11 Tribes, and worked with them to identify existing safety concerns and emphasis areas, develop safety improvement concepts and prioritize safety improvements. OES provided a draft report to all Tribes for review in spring 2018, and the final version of the report was sent to all Tribes in August 2018.

• Tall Cop Training - May 8, 2018 - Mole Lake, WI. The Dynamics of Opioids, presented by Officer Ryan Buzzini. This training covered one of the fastest growing drug trends in America – Opioid abuse. With the ever-changing atmosphere in today's culture, it is imperative to keep track of all prescription and non-prescription medicines that not only children, but adults are using, to get high.
• **2018 Safety Summit** - The 2018 Safety Summit was held on Tuesday, August 21, 2018, in conjunction with the 44th Annual Governor's Conference on Highway Safety at the Grand Geneva, in Lake Geneva.

• **2018 OSHA 30 Training** - The OSHA Training was originally scheduled for June, but due to weather and the instructor unable to fly into Wisconsin, the training was moved to August 21, 22, 28 and 29, 2018. Five Tribes attended with over 30 participants completing certification.
It Takes a Nation

Motor vehicle crashes are the leading cause of death for Native Americans in Wisconsin between the ages of 1 and 44.
Seatbelts Protect What’s Important

It takes a nation to make a difference.
WE CALLED A Driver FOR YOU
SAVE A LIFE DRIVE SOBER

IT TAKES A NATION TO MAKE A DIFFERENCE

Wisconsin Department of Transportation
Inter-Tribal Task Force
OMG
DON'T TEXT AND DRIVE
IT TAKES A NATION TO MAKE A DIFFERENCE
Real Estate and Jurisdiction

Tribal Real Estate Training
Thursday, April 12 & 13, 2018
Potawatomi Carter Casino Hotel, Wabeno, WI

“Finding Common Ground”
Bringing together Tribal, state and federal representatives to exchange information and discuss strategies that cooperatively meet multiple real estate processes and requirements within each agency to facilitate efficient project delivery.

30 participants; topics included CFR Part 129, Peer Exchange and Rights of Ways.
The Transit Work Team is charged with assessing statewide Tribal needs in transit, explore funding opportunities, enhance partnerships and create peer-to-peer opportunities.

Transit Peer Exchange: The annual Transit Peer Exchange is sponsored by WisDOT, Office of Business Opportunity and Equity Compliance (OBOEC), the Tribal Affairs Program and the WisDOT Inter-Tribal Task Force (ITTF).

Transit Peer Exchange
April 19, 2018
Sevenwinds Casino, Lodge and Convention Center, Hayward

This year, 17 people attended the Transit Peer Exchange representing five Tribes. This year, we visited Namekagon Transit, which operates under an agreement between the Lac Courte Oreilles Tribal Governing Board and the Sawyer County Board. In addition to the tour, presentations were given by Evan Gross (FTA) and Neil Rodriguez (National RTAP).
The Labor and Business work team is a standing committee of the ITTF with a primary focus on providing Disadvantaged Business Enterprises (DBE’s) with appropriate support and information, assisting in the development and evaluation of the Native Hiring preference and supporting capacity building for tribes, tribal enterprises and businesses owned by Tribal Members.
Wisconsin Department of Transportation

Inter-Tribal Task Force

Five sets of webinars that provides critical information, contacts, policy guidance and several Native American firms’ stories

Webinar #1 - NADBE Certification Eligibility & Process

NADBE Certification Eligibility & Process
Vignette #1 concentrates on the information needed to become a certified NADBE.

Vignette #2 provides an overview of the DBE Program including the purpose and opportunities available.

Vignette #3 discusses winning WisDOT contracts and working with Prime Contractors.

Vignette #4 reviews details of being a contractor including Labor Compliance, Special Provisions, Trucking, Payroll, and Getting Paid.

Vignette #5 will discuss ways to grow your NADBE capacity and do more work through support services offered by WisDOT.
Wisconsin Department of Transportation
Inter-Tribal Task Force

WI NADBE Directory
Wisconsin Native American Disadvantaged Business Enterprise (NADBE) Online Directory

NADBE Members Directory

Find NADBE Business Near You
Find NADBE, certified and licensed contractors through the state by region, name or city.

NADBE Directory data is available in many formats: click the 🌐 to visit members’ websites, click ✉ to email a member directly, or 📞 to download/print member information in a PDF document.
The purpose of this project was to add value and visibility for currently certified NADBEs listed in the Excel WisDOT List of Certified DBEs found on the WisDOT website but it did not include Native owned construction, trades and professional services businesses not currently NADBE certified but capable of performing WisDOT and other government project in Wisconsin. This has been completed and was showcased at the business networking event yesterday.

The other exciting added new feature is the Tribal Project Solicitations portal to the Directory, with allows authorized Tribal program staff responsible for the release of Tribal projects RFPs and solicitations to upload RFPs to the Directory as well as to create selected email distribution messages to those Native Businesses in the directory performing the types of work required for specific Tribal projects. Stacey Schreiber, Stockbridge-Munsee Public Works Director, has agreed to field test the Tribal Projects Solicitations function of the Directory in December 2018 so to prepare for a January 2019 statewide launch.
Wisconsin Tribal Transportation Conference (WTTC)
Annual conference brings partners together for information, education, and networking.

In 2017, we had 168 attendees: 37 WisDOT personnel in attendance (22%), and 131 Non-WisDOT attendees (78%). There were 10 of Wisconsin’s Tribes represented at the Conference, with 50 Tribal representatives in attendance.

38 individuals from federal, state, county and university agencies attended as well 31 businesses, six organizations and five Native American Disadvantaged Business Enterprises (NADBE).

The annual Tribal Excellence Awards dinner banquet was held on the evening of November 7, 2017. There were 14 individuals honored in the fields of achievement, commitment, performance/service, quality and retirement.

There were 28 Technical Sessions that covered topics on Safety, Cultural and Environmental, Business and Economic Development and General Transportation subjects.
• The purpose of the “Building Bridges” training program is to provide a greater knowledge and understanding of the relationship between the state of Wisconsin and the 11 federally recognized Tribes located within the state. Curriculum includes: the cultural and historical background of the Wisconsin Tribes; a review of legal issues on the federal, state and Tribal levels that have shaped the government-to-government relationship between Tribes and foreign governments; a chronological introduction of impactful historical events and policies that have defined today’s government-to-government relationships; a detailed summary of the WisDOT Tribal Affairs programs and initiatives that reinforces the importance of strong partnerships between WisDOT and Tribes; an overview of Tribal initiatives of critical cultural importance; and best practices in working with Tribes on projects that affect them.
The course involved 12 sections that progressively build the foundation for cultural competence in working with Tribes. We value-added to the curriculum through interactive lecture style information-sharing and interactive exercises.

The Building Bridges Training was offered in four locations, and the training was two days.

- August 7-8, 2018: Radisson Hotel and Convention Center, Green Bay
- August 28-29, 2018: Best Western Plus - Eau Claire Conference Center
- September 25-26, 2018: Radisson Hotel, 517 Grand Canyon Drive, Madison
- October 11-12, 2018: Mole Lake Casino & Lodge, Crandon
TLAC develops their scope of work based on TLAC Implementation Plan adopted by the committee. We will update a plan at our upcoming November meeting and will use it as a model for the scope of work for 2019-2020. Implementation Plan Link: [http://wisdottlac.org/about-tlac/](http://wisdottlac.org/about-tlac/)

Recommendation 1 - Statewide Native American Labor Initiative
Recommendation 2 - Statewide Native American Labor Database
Recommendation 3 - Standardized Recruitment & Referral
Recommendation 4 - Monitoring, Reporting & Assessment
Recommendation 5 - Partnership Building & Communication
Recommendation 6 - Education Resources, Preparedness & Career Development
Recommendation 7 - Construction Industry Incentives For Native American Hiring
Recommendation 8 - Native American Hiring Provision For On Or Partially On Tribal Lands
Meetings
January 24, 2018- Madison, WI
Training opportunities presentation- Lac du Flambeau
Data utilization presentation by DWD
Focus Group Report

May 1, 2018- Green Bay, WI
Foxconn Presentation by Foxconn Team- DWD, DOA, WisDOT
Finalized recruit and referral survey
Data utilization presentation by DWD

August 14, 2018- Red Cliff, WI
Labor Compliance Data Presentation by WisDOT team
Data utilization presentation by DWD

November 27, 2018- Lac du Flambeau, WI (upcoming)
Presentation/Reporting

DWD Database meeting - February 23, 2018 Green Bay, WI
WisDOT Labor Compliance Spring Conference- April 11, 2018, Wisconsin Dells, WI
CDL School visit with Tucker Trucking- May 10, 2018, Milwaukee, WI
WisDOT Secretary Visit Sokaogon Community- May 16, 2018, Mole Lake, WI
WisDOT Southeast Region Tribal Outreach- May 21, 2018, Milwaukee, WI
WisDOT Program Meeting- September 12, 2018, Eau Claire, WI
National Tribal Transportation Conference- September 18-20, Duluth, MN
WisDOT Secretary Consultation- October 2, 2018 Mole Lake, WI
TLAC Labor Exchange- November 28, 2018- Lac du Flambeau, WI (upcoming)
The Tribal Historic Preservation Project has several goals including:

- Enhance relationships between WisDOT and WITRC/THPOs;
- Conduct a comprehensive review and revision of WisDOT archaeological/historical procedures and policies;
- Develop new WisDOT/Tribal policies, protocols and procedures regarding the treatment of cultural significant resources;
- Inform others of the pilot projects via a project website;
- Hold annual Listening Sessions to bring together cultural resources stakeholders; and
- Provide training and technical assistance.
2018 Meetings
March 14th – WisDOT/THPO Meeting, Lac du Flambeau
July 11th – WisDOT/THPO Meeting, Lac Courte Oreilles
December 6th – Database Development Work Team Meeting, Mole Lake

Listening Session: The 9th Annual WisDOT/THPO Listening Session was held on January 30-February 1, 2018 at Potawatomi Hotel & Casino Milwaukee. Presentations included best practices in tribal consultation, traditional cultural expertise from Indian Country, enhancing cultural understanding for stronger partnerships, FEMA compliance and cultural resources review and more.

March 14, 2018 – WisDOT/THPO Meeting in Lac du Flambeau, WI
The annual Listening Session draft report was provided at this meeting. WisDOT/THPO Project priorities were identified. Tribal monitoring training dates were set. FHWA provided an update on the proposed schedule for Programmatic Agreement work sessions. Cultural Awareness training was discussed with participants. The DOT Project Notification System was also addressed.
July 11, 2018 – WisDOT/THPO Meeting Lac Courte Oreilles, WI
This quarterly meeting raised awareness of the need to update the tribal monitor contract process outlined in FDM Chapter 26. Further discussion will take place during the FDM Chapter 26 Updates work team meeting on February 28, 2019. Other discussions included revising the scope of work of the WisDOT/THPO Project as a whole, which will be further developed during upcoming work team groups and special meetings.

Tribal Monitor Training Workshops were held in Mole Lake and Bad River on May 31 and June 6, 2018. There were six attendees at the Mole Lake training, and 16 attendees at the Bad River training. Cynthia Stiles, RPA, was contracted to lead these trainings. The primary goal of these workshops was to teach participants the basic principles and methods of site and project monitoring. The choice to monitor ground-disturbance projects is based on tribal program missions and/or stipulations in data recovery plans. The instructor described situations in which monitoring is an appropriate field method, using examples from experience in cultural resource management projects.
A Traditional Cultural Places training was offered by the National Preservation Institute on July 24-25, 2018 in Baraboo, WI. There were 14 attendees. This training taught participants the importance of the role of traditional cultural places (TCPs) in community cultural traditions, beliefs, and activities. Parts of the training emphasized considering TCPs in planning under the National Environmental Policy Act, the National Historic Preservation Act, Executive Orders 12898 and 13007, and other authorities. Participants also learned review methods of identifying TCPs, discussed evaluation for National Register eligibility, and explored TCP management issues.
https://youtu.be/hV7xZur_zqc